Emergency Action Plan (EAP)

Name of Dam

National Inventory of Dams (NID) No. OK?????

Legal Description (Section, Township & Range)

_________ County

Reviewed and Updated:

Dam Owner Representative
(Name & Signature)

Emergency Management Official
(Name & Signature)

Date

Date

Copy ___ of ___

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Purpose:

The purpose of this EAP is to reduce the risk of human life loss and injury and to minimize property damage during an unusual or emergency event at the (name of dam) in _______ County.

Potential Impacted Area:

See Evacuation Map tab (Appendix ???) and People at Risk tab (Appendix ???)

- Houses located on __________________________
- Close Street ---------------------------------
- Contact: -------------------------------------

Dam Description:

Height: --ft.                  Drainage Area: ---- acres
Built: year?                  Hazard Classification: High
Legal Description:            
Latitude: ----------- Longitude: ---------------
Dam Owner: ______________.    Dam Operator: __________
National Inventory of Dams No. OK????? Dam Designer: __________.
See detailed design data in Appendix ?? (if available)

Directions to dam:

Please give clear directions
Emergency Action Plan Overview

Step 1: Event Detection
- Detect Event

Step 2: Emergency Level Determination
- Assess situation, determine emergency level
  - Level 1: Unusual Event: Slowly Developing
  - Level 2: Potential Dam Failure Situation; Rapidly Developing
  - Level 3: Urgent; Dam Failure is Imminent or in Progress

Step 3: Notification and Communication
- Notify
  - Level 1 Lists
  - Level 2 Lists
  - Level 3 Lists

Step 4: Expected Actions
- Monitor
- Save Dam: Protective Actions
- Save People: Evacuate

Step 5: Termination and Follow-up
- Termination and Follow-up
Roles and Responsibilities

Dam Operator’s Representative [__________________________]
► As soon as an emergency event is observed or reported, immediately determine the emergency level (see Emergency Level Determination tab).
  -- Level 1: unusual event, slowly developing
  -- Level 2: potential dam failure situation, rapidly developing
  -- Level 3: dam failure is imminent or in progress
► Immediately notify the personnel in the order shown on the notification flow chart for the appropriate level (see Notification Flow Charts tab).
► Provide updates of the situation to the Police/Sheriff dispatcher to assist them in making timely and accurate decisions regarding warnings and evacuations.
► Provide leadership to assure the EAP is reviewed and updated annually and copies of the revised EAP are distributed to all who receive copies of the original EAP.

Incident Commander [______________________________]
► Serves as the primary contact person responsible for coordination of all emergency actions
► When a Level 2 situation occurs: Prepare emergency management personnel for possible evacuations that may be needed if a Level 3 situation occurs.
► When a Level 3 situation occurs:
  -- Initiate warnings and order evacuation of people at risk downstream of the dam.
  -- Notify local emergency management services to carry out the evacuation of people and close roads within the evacuation area (see Evacuation Map tab)
► Decide when to terminate the emergency.
► Participate in annual review and update of the EAP.

Emergency Management Services [__________________________]
► Maintain communication with media
► When a Level 2 situation occurs:
  -- Prepare emergency management personnel for possible evacuations that may be needed if a Level 3 situation occurs.
  -- Alert public as appropriate
► When a Level 3 situation occurs:
  -- Alert the general public of the emergency.
  -- Immediately close roads and evacuate people located within the evacuation area (see Evacuation Map tab).
► Participate in annual review and update of the EAP.

Dam Operator’s Technical Representatives [______________]
► Advise dam operator on emergency level determination if time permits
► Advise dam operator on remedial actions to take if Level 2 event occurs

State Dam Safety Agency [Oklahoma Water Resources Board]
► Advise dam operator on emergency level determination if time permits
► Advise dam operator on remedial actions to take if Level 2 event occurs and if time permits
The Five-step EAP Process

Step 1  Event Detection
This step describes the detection of an unusual or emergency event and provides information to assist the dam operator in determining the appropriate emergency level for the event.

Unusual or emergency events may be detected by:

► Observations at or near the dam by government personnel (local, state, or federal), landowners, visitors to the dam, or the public
► Evaluation of instrumentation data
► Earthquakes felt or reported in the vicinity of the dam
► Forewarning of conditions, which may cause an unusual event or emergency event at the dam (for example, a severe weather or flash flood forecast)

See Guidance for Determining the Emergency Level table for assistance in evaluating specific events to determine if they are unusual or potential emergency situations.
Step 2   Emergency Level Determination

After an unusual or emergency event is detected or reported, the dam operator is responsible for classifying the event into one of the following three emergency levels:

Emergency level 1 – Non-emergency, unusual event, slowly developing:

This situation is not normal but has not yet threatened the operation or structural integrity of the dam, but possibly could if it continues to develop. Technical support (Engineer) or state dam safety officials should be contacted to investigate the situation and recommend actions to be taken. The condition of the dam should be closely monitored, especially during storm events, to detect any development of a potential or imminent dam failure situation. The local law enforcement should be informed it is determined that the conditions may possibly develop into a worse condition that may require emergency actions.

Emergency level 2 – Potential dam failure situation, rapidly developing:

This situation may eventually lead to dam failure and flash flooding downstream, but there is not an immediate threat of dam failure. Law enforcement should be notified of this emergency situation and placed on alert. The dam operator should closely monitor the condition of the dam and periodically report the status of the situation to the law enforcement officials. If the dam condition worsens and failure becomes imminent, law enforcement must be notified immediately of the change in the emergency level to evacuate people at risk downstream.

If time permits, technical support and state dam safety officials should be contacted to evaluate and recommend remedial actions to prevent failure of the dam. The dam operator should initiate remedial repairs (note local resources that may be available – see Appendix B-1). Time available to employ remedial actions may be hours or days.

This emergency level is also applicable when flow through the earth spillway has or is expected to result in flooding of downstream areas and people near the channel could be endangered. Emergency services should be on alert to initiate evacuations or road closures if the flooding increases.

Emergency level 3 – Urgent – Dam failure is imminent or in progress:

This is an extremely urgent situation when a dam failure is occurring or obviously is about to occur and cannot be prevented. Flash flooding will occur downstream of the dam. This situation is also applicable when flow through the earth spillway is causing downstream flooding of people and roads. The law enforcement officials should be contacted immediately so emergency services can begin evacuations of all at-risk people and close roads as needed (see Evacuation Map tab).

See following pages for guidance in determining the proper emergency level for various situations.
### Guidance for Determining the Emergency Level *

*Emergency level 1: Non-emergency, unusual event, slowly developing*
*Emergency level 2: Potential dam failure situation, rapidly developing*
*Emergency level 3: Urgent, dam failure is imminent or in progress*

<table>
<thead>
<tr>
<th>Event</th>
<th>Situation</th>
<th>Emergency Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>Earth spillway flow</td>
<td>Reservoir water surface elevation at auxiliary spillway crest or spillway is flowing with no active erosion</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Spillway flowing with active gully erosion</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Spillway flow that could result in flooding of people downstream</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Spillway flow with an advancing head cut that is threatening the control section</td>
<td>3</td>
</tr>
<tr>
<td></td>
<td>Spillway flow that is flooding people downstream</td>
<td>3</td>
</tr>
<tr>
<td>Embankment overtopping</td>
<td>Overtopping flow not eroding the embankment slope; reservoir level expected to lower</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Overtopping flow not eroding the embankment slope; reservoir level expected to rise</td>
<td>3</td>
</tr>
<tr>
<td></td>
<td>Overtopping flow eroding the embankment slope</td>
<td>3</td>
</tr>
<tr>
<td>Seepage</td>
<td>New seepage areas in or near the dam</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>New seepage areas with cloudy discharge or increasing flow rate</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Seepage with discharge greater than 10 gallons per minute</td>
<td>3</td>
</tr>
<tr>
<td>Sinkholes</td>
<td>Observation of new sinkhole in reservoir area or on embankment</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Rapidly enlarging sinkhole</td>
<td>2</td>
</tr>
<tr>
<td>Embankment cracking</td>
<td>New cracks in the embankment greater than ¼-inch wide without seepage</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Cracks in the embankment with seepage</td>
<td>2</td>
</tr>
<tr>
<td>Embankment movement</td>
<td>Visual movement/slippage of the embankment slope</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Sudden or rapidly proceeding slides of the embankment slope</td>
<td>3</td>
</tr>
<tr>
<td>Instruments</td>
<td>Instrumentation readings beyond predetermined values</td>
<td>1</td>
</tr>
<tr>
<td>Earthquake</td>
<td>Measurable earthquake felt or reported on or within 50 miles of the dam</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Earthquake resulting in visible damage to the dam or appurtenances</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Earthquake resulting in uncontrolled release of water from the dam</td>
<td>3</td>
</tr>
<tr>
<td>Security threat</td>
<td>Verified bomb threat that, if carried out, could result in damage to dam</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Detonated bomb that has resulted in damage to the dam or appurtenances</td>
<td>3</td>
</tr>
<tr>
<td>Sabotage / Vandalism</td>
<td>Damage to dam or appurtenances with no impacts to the functioning of the dam</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Modification to the dam or appurtenances that could adversely impact the functioning of the dam</td>
<td>1</td>
</tr>
<tr>
<td></td>
<td>Damage to dam or appurtenances that has resulted in seepage flow</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Damage to dam or appurtenances that has resulted in uncontrolled water release</td>
<td>3</td>
</tr>
</tbody>
</table>
Examples of Emergency Situations

The following are typical examples of conditions that may occur at a dam that usually constitute an emergency situation. Adverse or unusual conditions that can cause the failure of a dam are typically related to aging or design and construction over-sites. Extreme weather events that exceed the original designed conditions can cause significant flow through the spillway or overtopping of the embankment. However, accidental or intentional damage to the dam may also result in emergency conditions. The conditions have been grouped to identify the most likely emergency level conditions. The groupings are provided as guidance only. Not all emergency conditions may be listed, and the dam operator is urged to use conservative judgment in determining whether a specific condition should be defined as an emergency situation at the dam.

Pre-existing conditions on this dam: This is a newly constructed dam designed with adequate spillway capacity for storms greater than the 100-year event. If the spillway should ever flow, the homes downstream along Air Depot may need to be evacuated.

Earth Spillway Flows

Emergency Level 2 – Potential dam failure situation; rapidly developing:

1. Significant erosion or head cutting of the spillway is occurring but the rate does no appear to threaten an imminent breach of the spillway crest that would result in an uncontrolled release of the reservoir.
2. Flow through the earth auxiliary spillway is causing flooding that is threatening people, homes, and/or roads downstream from the dam.

Emergency Level 3 – Urgent; dam failure is imminent or in progress:

1. Significant erosion or head cutting of the spillway is occurring at a rapid rate and a breach of the control section appears to be imminent.
2. Flow through the earth auxiliary spillway is causing flooding that is threatening people, homes, and/or roads downstream of the dam.

Embankment Overtopping

Emergency Level 2 – Urgent; dam failure situation; rapidly developing:

1. The reservoir level has reached the top of the dam and is projected to continue to lower.
2. Flow is occurring over the embankment, but it is not eroding the embankment slope.
Emergency Level 3 – Urgent; dam failure is imminent or in progress:

1. Flow is occurring over the embankment causing damage to the embankment slope.
2. The reservoir level has exceeded the top of the dam and is expected to continue to rise.

Seepage and Sinkholes

Emergency Level 2 – Potential dam failure situation; rapidly developing:
1. Cloudy seepage or soil deposits are observed at seepage exit points or from internal drain outlet pipes.
2. New or increased areas of wet or muddy soils are present on the downstream slope, abutment, and/or foundation of the dam, and there is an easily detectable and unusual increase in volume of downstream seepage.
3. Significant new or enlarging sinkhole(s) near the dam or settlement of the dam is observed.
4. Whirlpools or other evidence exists indicating that the reservoir is draining rapidly through the dam, foundation, or abutment.
5. The following known dam defects are or will soon be inundated by a rise in the reservoir:
   - Sinkhole(s) located on the upstream slope, crest, abutment, and/or foundation of the dam; or
   - Transverse cracks extending through the dam, abutments, or foundation.

Emergency Level 3 – Urgent; dam failure is imminent or in progress:
1. Rapidly increasing cloudy seepage or soil deposits at seepage exit points to the extent that failure appears imminent or is in progress.
2. Rapid increase in volume of downstream seepage to the extent that failure appears imminent or is in progress.
3. Water flowing out of holes in the downstream slope, abutment, and/or foundation of the dam to the extent that failure appears imminent or is in progress.
4. Whirlpools or other evidence exists indicating that the reservoir is draining rapidly through the dam, foundation, or abutment.
5. Rapidly enlarging sinkhole(s) are forming on the dam or abutments to the extent that failure appears imminent or is in progress.
6. Rapidly increasing flow through crack(s) eroding materials to the extent that failure appears imminent or is in progress.

Embankment Movement and Cracking

Emergency Level 2 – Potential dam failure situation; rapidly developing:
1. Settlement of the crest, slopes, abutments and/or foundation of the dam that may eventually result in breaching of the dam.
2. Significant increase in length, width, or offset of cracks in the crest, slopes, abutments, and/or foundation of the dam that may eventually result in breaching the dam.
Emergency Level 3 – Urgent; dam failure is imminent or in progress:
1. Sudden or rapidly proceeding slides, settlement, or cracking of the embankment crest, slopes, abutments, and/or foundation, and breaching of the dam appears imminent or is in progress.

Step 3 Notification and Communication

Notification:

After the emergency level has been determined, the people on the following notification flowcharts for the appropriate emergency level shall be notified immediately.

Communication:

Emergency Level 1 – Non-emergency, unusual event; slowly developing:
The dam operator and owner should contact their engineers and the Oklahoma Water Resources Board. Describe the situation and request technical assistance on next steps that should be taken.

Emergency Level 2 – Potential dam failure situation; rapidly developing:
The following message may be used to help describe the emergency situation to the law enforcement official or emergency management personnel:

“This is _____________________________.
We have an emergency condition at (name of dam) in _________ County that is located ___ miles (east/west/north/south?) of----------------------------------.

We have activated the emergency action plan for this dam and are currently under Emergency Level 2.

We are implementing predetermined actions to respond to a rapidly developing situation that could result in dam failure.

Please prepare to evacuate the area along low-lying portions along (street name or area name).

Reference the evacuation map in your copy of the emergency action plan.

We will advise you as soon as the situation is resolved or if the situation gets worse.

I can be contacted at the following number ___________________. If you cannot reach me, please call the following alternative number __________________.”
Emergency Level 3 – Urgent; dam failure is imminent or in progress:
The law enforcement official should be contacted immediately, and the potential area flooded, if the dam should be taken:

1. Call the local law enforcement’s dispatch center. Be sure to say, “This is an emergency.” They will call other authorities and the media and begin the evacuation. The following message may be used to help describe the emergency situation to the local law enforcement official or emergency management personnel:

“This is an emergency. This is ___________________________. (Name of dam) located ___________________ is failing. The downstream area must be evacuated immediately. Repeat, (name of dam) is failing: evacuate the area along low-lying portions along ___________________ street.

We have activated the emergency action plan for this dam and are currently under Emergency Level 3.

Reference the evacuation map in your copy of the Emergency Action Plan.

I can be contacted at the following number __________________. If you cannot reach me, please call the following alternative number __________________.”

2. Do whatever is necessary to bring people in immediate danger to safety if directed by the law enforcement official (anyone on the dam, downstream from the dam, boating on the reservoir, or evacuees).

3. Keep in frequent contact with the law enforcement official and emergency services to keep them up-to-date on the condition of the dam. They will tell you how you can help handle the emergency.

4. If all means of communication are lost: (1) try to find out why, (2) try to get to another radio or telephone that works, or (3) get someone else to try to establish communications. If these means fail, handle the immediate problems as well as you can, and periodically try to reestablish contact with the law enforcement official and emergency services.

The following pre-script message may be used as a guide for the law enforcement official or emergency services personnel to communicate the status of the emergency with the public:

Attention: This is an emergency message from the _______________. Listen carefully. Your life may depend on immediate action.

(Name of dam) located ___________________ is failing. Repeat, (name of dam) located ___________________ is failing.

If you are in or near this area, proceed immediately to high ground away from the valley. Do not travel on (street name/area). You cannot outrun or drive away from the flood wave. Proceed immediately to high ground away from the valley or low areas.

Repeat Message
Emergency Level 1 Notification

Non-emergency
Unusual event, slowly developing

Dam Owner or Operator
Office Phone: ______________
Home Phone: ______________
Cell Phone: ______________

1st

2nd

Dam Owner's Technical Representative
(Name)
Office Phone: ______________
Home Phone: ______________
Cell Phone: ______________

Oklahoma Water Resources Board’s Representative
(Name)
Office Phone: 405-530-8800
Home Phone: ______________
Cell Phone: ______________

Dam Owner’s Engineer
(Name)
Office Phone: ______________
Home Phone: ______________
Cell Phone: ______________

Note: 1st and 2nd refer to call sequence
See “Contacts” tab for contact information for back-ups to the persons shown above and other emergency personnel.
Emergency Level 2 Notification

Emergency Event, potential dam failure
Situation; rapidly developing

Dam Owner or Operator
(Name)
Office Phone: _______________
Home Phone: _______________
Cell Phone: _______________

1st

Dam Owner’s Technical Representative
(Name)
Home Phone: _______________
Cell Phone: _______________

3rd

Oklahoma Water Resources Board’s Representative
(Name)
Office Phone: 405-530-8800
Home Phone: _______________
Cell Phone: _______________

2nd

Dam Owner’s Engineer
(Name)
Office Phone: _______________
Home Phone: _______________
Cell Phone: _______________

Emergency 911
Inform of the situation and be on alert

Fire Department
Law Enforcement
Emergency Management
Public Works
Highway Department
National Weather Service
Any other agency needed

Note: 1st, 2nd, and 3rd refer to call sequence
See “Contacts” tab for contact information for back-ups to the persons shown above and other emergency personnel.
Emergency Level 3 Notification

Emergency Event, potential dam failure
Situation; rapidly developing

Dam Owner or Operator
(Name)
Office Phone: _____________
Home Phone: _____________
Cell Phone: _____________

1st

Emergency 911

Fire Department
Law Enforcement
Emergency Management
Public Works
Highway Department
National Weather Service
Any other agency needed

Oklahoma Water Resources Board’s Representative
(Name)
Office Phone: 405-530-8800
Home Phone: ______________
Cell Phone: ______________

2nd

3rd

3rd

Oklahoma Water Resources Board’s Representative
(Name)
Office Phone: 405-530-8800
Home Phone: ______________
Cell Phone: ______________

Dam Owner’s Technical Representative
(Name)
Home Phone: ______________
Cell Phone: ______________

1st, 2nd, and 3rd refer to call sequence
See “Contacts” tab for contact information for back-ups to the persons shown above and other emergency personnel.

Dam Owner’s Engineer
(Name)
Office Phone: ______________
Home Phone: ______________
Cell Phone: ______________

Note: 1st, 2nd, and 3rd refer to call sequence
See “Contacts” tab for contact information for back-ups to the persons shown above and other emergency personnel.
<table>
<thead>
<tr>
<th>Agency / Organization</th>
<th>Principal Contact</th>
<th>Address</th>
<th>Office Phone Number</th>
<th>Alternative Phone Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Oklahoma Water Resources Board</td>
<td>(Name)</td>
<td>3800 N Classen Blvd., Oklahoma City, OK 73118</td>
<td>405-530-8800</td>
<td></td>
</tr>
<tr>
<td>Design Engineer of the Dam</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dam Safety Engineer currently working with Dam Owner</td>
<td>(Name of) County Emer. Management</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>National Weather Service</td>
<td></td>
<td>1200 Westheimer Drive, Norman, OK</td>
<td>405-360-5928</td>
<td></td>
</tr>
<tr>
<td>Natural Resources Conservation Service</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Step 4 Expected Actions

The dam owner or representative shall be notified on any unusual or emergency event at the dam. The owner or representative shall determine the emergency level and follow the appropriate actions. The Oklahoma Water Resources Board (OWRB) and/or Dam Safety Engineer should be contacted for technical consultation.

**Emergency Level 1 – Non-emergency, unusual event; slowly developing:**

A. The owner or representative should inspect the dam. At a minimum, inspect the full length of the upstream slope, crest, downstream toe, and downstream slope of the dam. Also check the reservoir area, abutments, and downstream channel for signs of changing conditions. **If increased seepage, erosion, cracking, or settlement are observed, immediately report the observation conditions to the Dam Owner’s Engineers and to OWRB dam safety engineer; refer to the emergency level table for guidance in determining the appropriate event level for the new condition and recommended actions.**

B. Record all contacts that were made on the Contact Checklist (Appendix A-1). Record all information, observations, and actions taken on the Event Log Form (Appendix A-2). Note the time of changing conditions. Document the situation with photographs and video if possible.

C. The owner or representative should contact their dam safety engineer or design engineer and request technical assistance to investigate the situation and recommend corrective actions. (May also contact the OWRB for assistance or possibly the Natural Resources Conservation Service, NRCS).

**Emergency Level 2 – Potential dam failure situation; rapidly developing:**

A. The owner or representative should contact their engineer, OWRB and the local NRCS office to report the situation and, if time permits, request technical staff to investigate the situation and recommend corrective action.

B. The owner or representative should contact 911 to inform the emergency personnel that the Emergency Action Plan (EAP) has been activated and if current conditions get worse, an emergency situation may require evacuation. Preparations should be made for possible road closures and evacuations.

C. Provide updates to the emergency services personnel to assist them in making timely decisions concerning the need for warning, road closures, and evacuations.
D. If time permits, the owner or representative should inspect the dam. At a minimum, inspect the full length of the upstream slope, crest, downstream toe, and downstream slope of the dam. Also check the reservoir area, abutments, and downstream channel for signs of changing conditions. **If piping, increased seepage, erosion, cracking, or settlement are observed, immediately report the observed conditions to the dam owner’s safety engineer and the OWRB; refer to the emergency level table for guidance in determining the appropriate event level for the new condition and recommend actions.**

E. Record all contacts that were made on the Contact Checklist (Appendix A-1). Record all information, observations, and actions taken on the Event Log Form (Appendix A-2). Note the time of changing conditions. Document the situation with photographs and video if possible.

F. If time permits, the following emergency remedial actions should be taken as appropriate:

**Emergency remedial actions**

If time permits, the following emergency remedial actions should be considered for Emergency Level 2 conditions. Immediate implementation of these remedial actions may delay, moderate, or prevent the failure of the dam. Several of the listed adverse or unusual conditions may be apparent at the dam at the same time, requiring implementation of several modes of remedial actions. Close monitoring of the dam must be maintained to confirm the success of any remedial action taken at the dam. Time permitting, any remedial action should be developed through consultation with the Owner’s safety engineer and the OWRB. See Resources Available (Appendix B-1) for sources of equipment and materials to assist with remedial actions.

**Embankment overtopping**

1. Place sandbags along the low areas of the top of the dam to reduce the likelihood of overtopping and to safely direct more water through the spillway.

2. Cover the weak areas of the top of the dam and downstream slope with riprap, sandbags, plastic sheets, or other materials to provide erosion-resistant protection.

**Seepage and sinkholes**

1. Open principal spillway gate to lower the reservoir level as rapidly as possible to a non-erosive velocity. If the gate is damaged or blocked, pumping or siphoning may be required. (Not all dams are equipped with outlets, gates or valves and must be pumped or siphoned.)
Continue lowering the water level until the seepage stops.

2. If the entrance to the seepage origination point is observed in the reservoir (possible whirlpool) and is accessible, attempt to reduce the flow by plugging the entrance with readily available materials, such as hay bales, bentonite, soil or rock fill, or plastic sheeting.

3. Cover the seepage exit area(s) with several feet of sand/gravel to hold fine-grained embankment or foundation materials in place. Alternatively, construct sandbag or other types of ring dikes around the seepage exit areas to retain a pool of water, providing backpressure and reducing the erosive nature of the seepage.

4. Prevent vehicles and equipment from driving between the seepage exit points and the embankment to avoid potential loss from the collapse of an underground void.

**Embankment movement**

1. Open outlet(s) to lower the reservoir to a safe level at a rate proportionate with the urgency and severity of the condition of the slide or slump. If the gate is damaged or blocked, pumping or siphoning may be required. (Not all dams are equipped with outlets, gates or valves and must be pumped or siphoned.)

2. Repair settlement of the crest by placing sandbags or earth and rock fill material in the damaged area to restore freeboard.

3. Stabilize slides on the downstream slope by placing a soil or rock fill buttress against the toe area of the slide.

**Earthquake**

1. Immediately conduct a general overall visual inspection of the dam.

2. Perform field survey to determine if there has been any settlement and movement of the dam embankment, spillway and low level outlet works.

3. Drain reservoir if required.

**Emergency Level 3 – Urgent; dam failure is imminent or in progress:**

A. The owner shall immediately contact 911 and others shown on the notification flow chart.
B. The city or county official in charge of the emergency shall lead the efforts to carry out warning, close roads, and evacuated people at risk downstream from the dam (see Evacuation Map tab).

C. Emergency Management service personnel shall alert the general public and immediately evacuate at-risk people and close roads as necessary.

D. The owner shall maintain continuous communication and provide the city or county official with updates of the situation to assist him in making timely decisions concerning warning and evacuations.

E. The owner should record all contacts that were made on the Contact Checklist (Appendix A-1). Record all information, observations, and actions taken on the Event Log Form (Appendix A-2). Note the time of changing conditions. Document the situation with photographs and video, if possible.

F. Advise people monitoring the dam to follow safe procedures. Everyone should stay away from any of the failing structures or slopes and out of potential breach inundation areas.
Step 5  Termination

Whenever the EAP has been activated, an emergency level has been declared, all EAP actions have been completed, and the emergency is over, the EAP operations must eventually be terminated and follow-up procedures completed.

Termination responsibilities

The city or county official in charge is responsible for terminating EAP operations and relaying this decision to the owner. It is then the responsibility of each person to notify the same group of contacts that he or she notified during the original event notification process to inform those people that the event has been terminated.

Prior to termination of an Emergency Level 3 event that has not caused actual dam failure, the Owner's engineer should inspect the dam to determine whether any damage has occurred that could potentially result in loss of life, injury, or property damage. The OWRB dam safety engineer can assist in the inspection. If it is determined that conditions do not pose a threat to people or property, the owner's engineer may advise the city or county official to terminate EAP operations as described above.

The owner shall assure that the Dam Safety Emergency Situation Report (Appendix A-3) is completed to document the emergency event and all actions that were taken. The owner shall provide a copy of the completed report to the Oklahoma Water Resources Board.

Maintenance – EAP Review and Revision

EAP Annual Review

The owner will review and, if necessary, update the EAP at least once each year. The EAP annual review will include the following:

1. Calling all contacts on the three notification charts in the EAP to verify that the phone numbers and persons in the specified positions are current, The EAP will be revised if any of the contacts have changed.

2. Contacting the local law enforcement agency to verify the phone number and persons in the specified positions. In addition, the owner will ask if the person contacted knows where the EAP is kept and if responsibilities as described in the EAP are understood.

3. Calling the locally available resources to verify that the phone numbers, addresses, and services are current.
Revisions

The owner is responsible for updating the EAP document. The EAP document held by the owner is the master document. When revisions occur, the owner shall provide the revised pages and a revised revision summary page to all the EAP document holders. The document holders are responsible for revising outdated copies of the respective document(s) whenever revisions are received. Outdated pages shall be immediately discarded to avoid any confusion with the revisions.

EAP Periodic Test

The owner will host and facilitate a periodic test of the EAP at least once every 5 years. The periodic test will consist of a meeting, including a tabletop exercise at a location determined by the owner. Attendance should include the owner, key agencies, at least one representative of the local law enforcement agency, and others with key responsibilities listed in the EAP. At the discretion of the owner, other organizations that may be involved with an unusual or emergency event at the dam are encouraged to participate. Before the tabletop exercise begins, meeting participants will visit the dam during the periodic test to familiarize themselves with the dam site.

The tabletop exercise will begin with the facilitator presenting a scenario of an unusual or emergency event at the dam. The scenario will be developed prior to the exercise. Once the scenario has been presented, the participants will discuss the responses and actions that they would take to address and resolve the scenario. The narrator will control the discussion, ensuring realistic responses and developing the scenario throughout the exercise. The owner should complete an event log as they would during an actual event.

After the tabletop exercise, the five sections of the EAP will be reviewed and discussed. Mutual aid agreements and other emergency procedures can be discussed. The owner will prepare a written summary of the periodic test and revise the EAP as necessary.

Record of Holders of Control Copies of this EAP

<table>
<thead>
<tr>
<th>Copy Number</th>
<th>Organization</th>
<th>Person receiving copy</th>
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Appendixes – Forms, Glossary, Maps, and Supporting Data

Appendix A

A-1 Contact Checklist
A-2 Unusual or Emergency Event Log Form
A-3 Dam Emergency Situation Report Form
A-4 Glossary of Terms

Appendix B

B-1 Resources Available
B-2 Location and Vicinity Maps
B-3 Project Map
B-4 Evacuation Map
B-5 Residents / Businesses / Highways at Risk
B-6 As-Built Engineering Drawings or Plans of the Dam & Spillway
B-7 National Inventory of Dams (NID) Data
Appendix A – 1
Contact Checklist

(Name of) Dam and Reservoir
_________ County

The following contacts should be made immediately after the emergency level is determined (see pages 7-10 for guidance to determine the appropriate emergency level for a specific situation). The person making the contacts should initial and record the time of the call and who was notified for each contact made. See the Notification Flowcharts for critical contact information and page 16 for contact information for other possible emergency services.

**Emergency Level 1**   (see page 13)

<table>
<thead>
<tr>
<th>Contact</th>
<th>Person Contacted</th>
<th>Time</th>
<th>Contacted by</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dam Owner</td>
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<tr>
<td>Project Engineer</td>
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<tr>
<td>Oklahoma Water Resources Board</td>
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</table>

**Emergency Level 2**   (see page 14)

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<th>Time</th>
<th>Contacted by</th>
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</thead>
<tbody>
<tr>
<td>Dam Owner</td>
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<td></td>
<td></td>
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<tr>
<td>Project Engineer</td>
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<td></td>
<td></td>
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<tr>
<td>Oklahoma Water Resources Board</td>
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<tr>
<td>Natural Resources Conservation Service (NRCS)</td>
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<tr>
<td>911</td>
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</table>
### Emergency Level 3 (see page 15)

<table>
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<th>Person Contacted</th>
<th>Time</th>
<th>Contacted by</th>
</tr>
</thead>
<tbody>
<tr>
<td>911 (City or County)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Project Engineer</td>
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<td></td>
<td></td>
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<tr>
<td>Dam Owner</td>
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<tr>
<td>Oklahoma Water Resources Board</td>
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<tr>
<td>Natural Resources Conservation Service (NRCS)</td>
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</table>
Appendix A – 2
Unusual or Emergency Event Log
(to be completed during the emergency)

Dam name: -----------------    County: ---------------

When and how was the event detected?
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________

Weather conditions:
___________________________________________________________________________
___________________________________________________________________________

General description of the emergency situation:
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________

Emergency level determination: ________________  Made by: ______________________

Actions and Event Progression

<table>
<thead>
<tr>
<th>Date</th>
<th>Time</th>
<th>Action / event progression</th>
<th>Taken by</th>
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</table>
Appendix A – 3

Dam Emergency Situation Report
(to be completed following the termination of the emergency)

Dam name: -------------------    County: ---------------
Dam location: ___________________________________________________________
Date: ___________  Time: __________

Weather conditions:  _______________________________________________________

General description of the emergency situation:
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________

Area(s) of dam affected:
___________________________________________________________________________
___________________________________________________________________________

Extent of dam damage:  _____________________________________________________

Possible cause(s):  _________________________________________________________

Effect on dam’s operation: ___________________________________________________

Initial reservoir elevation: ___________  Time: __________
Maximum reservoir elevation: ___________  Time: __________
Final Reservoir elevation: ___________  Time: __________

Description of area flooded downstream / damages / injuries / loss of life:
___________________________________________________________________________
___________________________________________________________________________
___________________________________________________________________________

Other data and comments:
___________________________________________________________________________
___________________________________________________________________________

Observer’s name and telephone number:  _________________________________

Report prepared by: ________________________________  Date: ____________
## Appendix A - 4: Glossary of Terms

<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>Abutment</td>
<td>That part of the valley side against which the dam is constructed. The left and right abutments of dams are defined with the observer looking downstream from the dam.</td>
</tr>
<tr>
<td>Acre-foot</td>
<td>A unit of volumetric measure that would cover one acre to a depth of one foot. One acre-foot is equal to 43,560 cubic feet or 325,851 gallons.</td>
</tr>
<tr>
<td>Bench Mark</td>
<td>A permanent or temporary monument of known elevation above sea level, used as a vertical reference during construction and for topographic surveys.</td>
</tr>
<tr>
<td>Berm</td>
<td>A nearly horizontal step (bench) in the upstream or downstream sloping face of the dam.</td>
</tr>
<tr>
<td>Boil</td>
<td>A disruption of the soil surface due to water discharging from below the surface. Eroded soil may be deposited in the form of a ring (miniature volcano) around the disruption.</td>
</tr>
<tr>
<td>Breach</td>
<td>An opening through a dam resulting from partial or total failure of the dam. A controlled breach is an intentionally constructed opening. An uncontrolled breach is an unintended failure of the dam.</td>
</tr>
<tr>
<td>Conduit</td>
<td>A closed channel (round pipe or rectangular box) that conveys water through, around, or under the dam.</td>
</tr>
<tr>
<td>Control section</td>
<td>A usually level segment in the profile of an open channel spillway above which water in the reservoir discharges through the spillway.</td>
</tr>
<tr>
<td>Cross section</td>
<td>A slice through the dam showing elevation vertically and direction of natural water flow horizontally from left to right. Also a slice through a spillway showing elevation vertically and left and right sides of the spillway looking downstream.</td>
</tr>
<tr>
<td>Dam</td>
<td>An artificial barrier constructed across a watercourse for the purpose of storage, control, or diversion of water.</td>
</tr>
</tbody>
</table>
| Dam Failure     | The uncontrolled release of a dam’s impounded water. Catastrophic type of failure characterized by the sudden, rapid, and uncontrolled release of impounded water. It is recognized that there are lesser degrees of failure and that any malfunction or abnormality outside the design assumptions and parameters which adversely affect a dam’s primary function of _____________________________ Dam, __________ County _____________________________ mm/dd/yyyy
impounding water is properly considered a failure. Such lesser degrees of failure can progressively lead to or heighten the risk of a catastrophic failure. They are, however, normally amendable to corrective action.

**Dam Operator**
The person(s) or unit(s) of government that has responsibility for the operation and maintenance of the dam.

**Drain**
*(Toe or foundation, or blanket drain)* A water collection system of sand and gravel and typically pipes along the downstream portion of the dam to collect seepage and convey it to a safe outlet.

**Drainage area**
*(Watershed)* The geographic area on which rainfall flows into the dam.

**Drawdown**
The lowering or releasing of the water level in a reservoir over time or the volume lowered or released over a particular period of time.

**Emergency**
A condition which develops unexpectedly, endangers the structural integrity of a dam and/or downstream property and human life, and requires immediate action.

**EAP**
*(Emergency Action Plan)* A formal document identifying potential emergency conditions that may occur at the dam and specifying preplanned actions to minimize potential failure of the dam or minimize failure consequences including loss of life, property damage, and environmental impacts.

**Evacuation Map**
A map showing the geographic area downstream of a dam that should be evacuated if it is threatened to be flooded by a breach of the dam or other large discharge.

**Failure**
The catastrophic breakdown of a dam, characterized by the sudden, rapid, and uncontrolled released of impounded water.

**Filter**
those layers of sand and gravel in a drain that allow seepage through an embankment to discharge into the drain without eroding the embankment soil.

**Flood Hydrograph**
A graph showing, for a given point on a stream, the discharge, height or other characteristic of a flood with respect to time.

**Floodplain**
The downstream area that would be inundated or otherwise affected by the failure of a dam or by large flows.

**Flood Profile**
A graph (elevation view) showing the relationship of the water surface elevation and natural ground elevations for a discharge at a given location along longitudinal segments of a watercourse for a flood event. The flood event may either be a dam failure or a natural flow condition. Also see Water Surface Profile.
**Flood Routing**
The process of determining progressively over time the amplitude of a flood wave as it moves past a dam or downstream to successive points along a river or stream.

**Freeboard**
Vertical distance between a specified still water surface elevation and the top of the dam, without camber.

**Gate**
*(Slide or sluice, or regulating)* An operable, watertight valve to manage the discharge of water from the outlet of the dam.

**Hazard**
A situation which creates the potential for adverse consequences such as loss of life, property damage, and adverse social and environmental impacts. Impacts may be for a defined area downstream of a dam from floodwaters released through spillways and outlet works of the dam or waters released by partial or complete failure of the dam. They may also be for a landslide around the reservoir perimeter.

**Hazard Class** *(or hazard classification)* A system that categorizes dams (high, significant, or low) according to the degree of their potential to create adverse incremental consequences such as loss of life, property damage, or environmental impacts of a failure or misoperation of a dam.

**Headwater**
The water immediately upstream from a dam. The water surface elevation varies due to fluctuations in inflow and the amount of water passed through the dam.

**Height, dam**
The vertical distance between the lowest point along the top of the dam and the lowest point at the downstream toe which usually occurs in the bed of the outlet channel. (OWRB regulations consider the height from the natural bed of the stream or watercourse at the downstream toe of the barrier (dam) or from the lowest elevation of the outside limit of the barrier if it is not across a stream channel or watercourse, to the top of the dam.)

**Hydrograph**
A graph showing the discharge, stage, velocity, or other hydraulic property with respect to time at a particular point on a watercourse.

**Inflow Design Flood**
The flood hydrograph used in the design of a dam and its appurtenant structures, particularly the spillway and outlet works, and for determining maximum temporary storage and height of dam requirements.

**Instrumentation**
The use of special devices to obtain critical scientific measurements of engineered structures. An arrangement of devices installed into or near dams that provide measurements to evaluate the structural behavior and other performance parameters of the dam and appurtenant structures.

**Inundation Map**
A map showing areas that would be affected by flood conditions and/or by an uncontrolled release of reservoir water due to the failure of a dam.
| **Maintenance** | Maintaining structures and equipment in intended operating condition, equipment repair, and minor structure repair. |
| **Notification** | To inform appropriate individuals about an emergency condition so they can take appropriate action. |
| **Outlet Works** | (principal spillway) An appurtenant structure that provides for controlled passage of normal water flows through the dam. |
| **Piping** | The progressive destruction of an embankment or embankment foundation by internal erosion of the soil by seepage flows. |
| **PMP / PMF** | (Probable Maximum Precipitation / Probable Maximum Flood) The theoretically greatest precipitation or resulting flood that is meteorologically feasible for a given duration over a specific drainage area at a particular geographic location. |
| **Reservoir** | The body of water impounded or potentially impounded by the dam. |
| **Riprap** | A layer of large rock, precast blocks, bags of cement, or other suitable material, generally placed on an embankment or along a watercourse as protection against wave action, erosion, or scour. |
| **Risk** | A measure of the likelihood and severity of an adverse consequence. |
| **Seepage** | The natural movement of water through the embankment, foundation, or abutments of the dam. |
| **Slide** | The movement of a mass of earth down a slope on the embankment or abutment of the dam. |
| **Service Spillway** | A spillway that is designed to provide continuous or frequent regulated or unregulated releases from a reservoir without significant damage to either the dam or its appurtenant structures. |
| **Spillway** | (auxiliary or emergency). The appurtenant structure that provides the controlled conveyance of excess water through, over, or around the dam. A structure over or through which flood flows are discharged. If the flow is controlled by mechanical means, such as gates, it is considered a controlled spillway. If the elevation of the spillway crest is the only control, it is considered an uncontrolled spillway. |
| **Spillway Capacity** | The maximum discharge the spillway can safely convey with the reservoir at the maximum design elevation. |
| **Spillway Crest** | The lowest level at which reservoir water can flow into the spillway. |
Tailwater The body of water immediately downstream of the embankment at a specific point in time. The water surface elevation varies with discharge from the reservoir.

Toe of dam The junction of the upstream or downstream face (slope) of an embankment with the ground surface.

Top of dam (crest of dam) The elevation of the uppermost surface of an embankment which can safely impound water behind the dam.

Water Surface Profile A graph (elevation view) showing the relationship of the water surface elevation and natural ground elevations at a given location along longitudinal segments of a watercourse for a specific discharge. Also see Flood Profile.
Appendix B-1: Resources Available

Locally available equipment, labor, and material:

Equipment - Front-end loader, bobcat, dozer, backhoe, track hoe, graders, dump truck, etc.

Materials – Sand, gravel, clay barrow pit, bentonite, synthetic filter material, sand bags, etc.

Contractors (Ref. City Phone Directory):

(Name & Addresses of Contractor)

•
•
•
•
•
Appendix B-2: Location and Vicinity Maps
Appendix B-3: Flood Hazard Boundary Map
Appendix B-4: Residents / Property / Businesses / Highways at Risk

[Numbers below match locations on aerial map on the following page]

A major flood caused by a sudden breach of the dam is estimated to inundate the following properties downstream of the dam. These properties and home are marked on the evacuation map and are located

___________________________________________________________
___________________________________________________________________________
___________________________________________________________________________

1. Name & Address Phone: _________________

(List all residents, property/business owners, roads/highways at risk)
Appendix B-5: Engineering Drawings or Plans (if available)
Appendix B-6: National Inventory of Dam Data (NID)

(Can be provided by OWRB)
Appendix B-7: Other Project Documents